

## Message Text

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ACTION ACDA-10

INFO OCT-01 ACDE-00 ISO-00 EUR-12 EB-07 ERDE-00 ERDA-05

CIAE-00 H-02 INR-07 IO-10 L-03 NSAE-00 OIC-02 OMB-01

PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02 SS-15 TRSE-00

NSC-05 SSO-00 NSCE-00 INRE-00 USIE-00 /089 W

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FM USDEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 1133

SECDEF WASHDC IMMEDIATE

INFO USMISSION NATO IMMEDIATE

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

USNMR SHAPE PRIORITY

USCINCEUR PRIORITY

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0368

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: FORCE DEFINITIONS AND THE COMMON CEILING

REF: USNATO 3753

1. PARAS 18 AND 20 OF REFTEL REQUEST GUIDANCE ON HOW WASHINGTON SEES THE RELATIONSHIP BETWEEN CURRENT DATA AND DEFINITION DISCUSSION IN VIENNA AND THE FIXING OF A NUMERICAL COMMON CEILING. THE AD HOC GROUP IS PREPARING AN END OF ROUND REPORT TO NAC WHICH CONTAINS A BRIEF ANALYSIS OF THE FORCE DEFINITIONS DISCUSSION BEARING ON THIS PROBLEM. RELEVANT PARAGRAPHS IN DRAFT AHG REPORT READ AS FOLLOWS (REPORT HAS NOT YET BEEN FINALLY APPROVED BY AHG AND IS SUBJECT TO FURTHER DRAFTING CHANGES):

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2. BEGIN TEXT:

THE ONE NEW DEVELOPMENT DURING THE SIXTH ROUND WAS EASTERN AGREEMENT TO DISCUSS A DEFINITION OF GROUND AND AIR FORCES.

3. SEVERAL INFORMAL SESSIONS WERE DEVOTED TO THIS TOPIC. STRESSING THE WESTERN VIEW THAT THE PURPOSE OF DEFINING GROUND FORCES WAS TO PROVIDE A BASIS FOR MOVING TO A DISCUSSION OF DATA, ALLIED REPRESENTATIVES EXPLAINED THEIR OWN DEFINITION, BASED ON THE CRITERION OF SERVICE UNIFORM. THEY STRESSED THAT THE WESTERN DEFINITION WAS COMPREHENSIVE, EXCLUDED ALL NON-ACTIVE DUTY MILITARY PERSONNEL, AND PROVIDED A CLEAR DIVIDING LINE BETWEEN GROUND AND AIR FORCES.

4. EASTERN REPRESENTATIVES RESPONDED THAT THE WESTERN DEFINITION BY SERVICE UNIFORM OMITTED REFERENCE TO ARMAMENTS AND DEALT UNFAIRLY WITH FORCE ANOMALIES IN THE AREA (E.G., POLISH AND CZECH GROUND-BASED AREA AIR DEFENSE PERSONNEL AND FRG PERSHING PERSONNEL). THEY PUT FORWARD AN ALTERNATIVE DEFINITION OF GROUND AND AIR FORCES BASED ON AN ENUMERATION OF FUNCTIONAL TYPES OF FORCES.

5. EASTERN REPRESENTATIVES PROPOSED THAT ALL FORCES ON EACH SIDE WITH A SIMILAR FUNCTION BE PLACED IN THE SAME CATEGORY, EITHER GROUND OR AIR. SPECIFICALLY, EASTERN REPRESENTATIVES SUGGEST THAT:

A. ALL TERRITORIAL AIR DEFENSE PERSONNEL WOULD BE ASSIGNED TO AIR FORCES. IT BECAME CLEAR FROM DISCUSSION THAT WHAT EASTERN REPRESENTATIVES HAD IN MIND IN THIS REGARD WOULD ENTAIL THE TRANSFER OF THE POLISH AND CZECHOSLOVAK GROUND-BASED TERRITORIAL AIR DEFENSE PERSONNEL (NATIONAL AIR DEFENSE COMMAND PERSONNEL) NOW INCLUDED IN NATO'S GROUND FORCE FIGURES FROM THE GROUND FORCES TO THE AIR FORCE. ALL OTHER AIR DEFENSE PERSONNEL WOULD REMAIN AS NATO HAS CATEGORIZED THEM.

B. ALL HELICOPTER PERSONNEL WOULD BE ASSIGNED TO THE GROUND FORCES, WITH POSSIBLY SOME MINOR EXCEPTIONS. EASTERN REPRESENTATIVES SAID THAT A POSSIBLE ALTERNATIVE WHICH COULD BE CONSIDERED WOULD BE TO ASSIGN ALL HELICOPTER  
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PERSONNEL TO THE AIR FORCE.

C. ALL TACTICAL (SURFACE-TO-SURFACE) MISSILE PERSONNEL WOULD BE ASSIGNED TO THE GROUND FORCES. IT IS CLEAR THAT THE ONLY PRACTICAL EFFECT OF THIS POINT FOR NATO'S PRESENT CATEGORIZATION OF FORCES WOULD BE TO TRANSFER FRG PERSHING PERSONNEL FROM THE AIR FORCE TO GROUND FORCES.

6. PRELIMINARY EXAMINATION OF THE RELEVANT DATA INDICATES THAT THE NET EFFECT OF THE EASTERN FORCE CATEGORIZATION SUGGESTIONS DESCRIBED ABOVE ON PRESENT NATO DATA WOULD BE TO REDUCE THE GROUND FORCE DISPARITY BY 30,000 MEN AND TO CORRESPONDINGLY INCREASE THE AIR FORCE DISPARITY. END TEXT.

7. THE FINAL PARAGRAPH OF THIS AHG ANALYSIS (PARA 6, ABOVE) STATES WHAT THE NET EFFECT OF THE EASTERN SUGGESTIONS WOULD BE ON THE FORCE TOTALS. FOLLOWING IS THE DELEGATION'S MORE SPECIFIC ANALYSIS OF THE NUMERICAL EFFECTS OF THE EASTERN SUGGESTIONS ON THE FORCE TOTALS:

2,000 WESTERN HELICOPTER PERSONNEL AND 4,000 FRG PERSHING PERSONNEL WOULD BE SUBTRACTED FROM THE CURRENT TOTAL OF NATO AIR FORCE PERSONNEL (196,000). THE NEW TOTAL WOULD BE 190,000. THESE SAME PERSONNEL WOULD BE ADDED TO TOTAL NATO GROUND FORCE PERSONNEL (777,000) (790,000) MAKING A NEW GROUND FORCE PERSONNEL TOTAL OF 783,000 (796,000). ON THE WARSAW PACT SIDE, 42,000 POLISH AND CZECHOSLOVAK GROUND-BASED NATIONAL AIR DEFENSE COMMAND PERSONNEL WOULD BE SUBTRACTED FROM THE GROUND FORCE PERSONNEL TOTAL OF 925,000 (937,000) AND ADDED TO THE AIR FORCE PERSONNEL TOTAL OF 208,000. AT THE SAME TIME, 18,000 WARSAW PACT HELICOPTER PERSONNEL WOULD BE ADDED TO THE GROUND FORCE TOTAL AND SUBTRACTED FROM THE AIR FORCE TOTAL. THE NEW TOTALS WOULD BE: 901,000 (913,000) WARSAW PACT GROUND FORCE PERSONNEL AND 232,000 AIR FORCE PERSONNEL FOR A NET TRANSFER OF 30,000 MEN AND

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FROM US REP MBFR

ACCORDINGLY DISPARITIES, FROM WARSAW PACT GROUND FORCES TO WARSAW PACT AIR FORCES. (OF THE ABOVE FIGURES, ONLY THE TOTAL NATO GROUND FORCE FIGURE OF 777,000 AND THE TOTAL WARSAW PACT GROUND FORCE FIGURE OF 925,000 HAVE BEEN GIVEN TO THE EAST. ALL OTHER FIGURES, WHICH ARE NATO-AGREED, HAVE NOT BEEN GIVEN TO THE EAST.).

8. EFFECTS OF THE PROPOSED WARSAW PACT DEFINITION  
 IN TABULAR FORM

	NATO		PACT		
	AIR	GDR	GDR	AIR	
CURRENT		196	777(#)	925(#)	208

EFFECTS OF  
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DEFINITION

AIR DEFENSE	-	-	-42	PLUS 42
HELICOPTERS	-2	PLUS 2	PLUS 18	- 18
SSM'S	-4	PLUS 4	-	-
TOTAL	190	783	901	232

DELTA EQUAL WP - NATO CURRENT DEFINITION NET CHANGES

DELTA TOTAL 160 DELTA TOTAL 160 TOTAL N/C

DELTA GDR 148 DELTA GDR 118 GDR-MINUS 30

DELTA AIR 12 DELTA AIR 42 AIR-PLUS 30

(#) NUMBERS ALREADY PRESENTED TO THE EAST. LATEST NATO AGREED  
NUMBERS ARE 790 FOR NATO AND 937 FOR PACT.RESOR

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